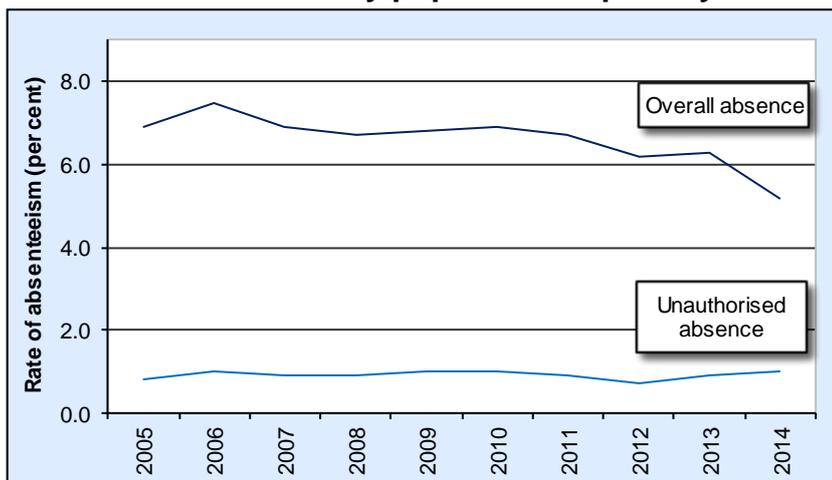


## Absenteeism from primary schools, 2013/14

This annual Statistical First Release reports on absenteeism by pupils of compulsory school age in maintained primary, special and independent schools in Wales. Information relates to the entire academic year, from 2004/05 to 2013/14.

**Chart 1: Absenteeism by pupils of compulsory school age, 2004/05 to 2013/14**



**5.2%** overall absence from primary schools.

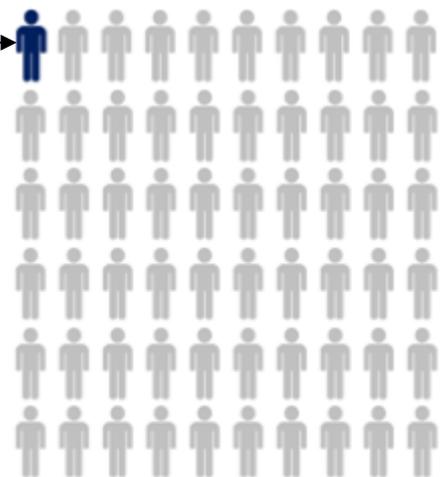
**1.0%** unauthorised absence from primary schools.

↓ After increasing in 2012/13, overall absenteeism falls again in 2013/14.

↑ Unauthorised absence has been increasing since 2011/12.

### Persistent absenteeism ([Table 8](#))

Just under **1 in 60** pupils were persistent absentees in primary schools (or 1.7%).



### Other key points ([Tables 8](#) and [10](#))

- ↑ Unauthorised absence increases because of unauthorised holidays.
- ↓ There was an overall decrease in term-time holidays in 2013/14.
- ✓ Number of persistent absentees is at its lowest in 7 years.

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## Introduction

[Tables 1](#) to [7](#) break down the percentage of half-day sessions missed due to absenteeism by school type, gender, local authority, free school meal entitlement, etc. [Table 8](#) shows the number of pupils who are considered persistent absentees (a definition of persistent absenteeism can be found in the [Notes](#) section). [Tables 9](#) and [10](#) report on the reasons for absence from 2011/12 to 2013/14.

[Chart 1](#) displays the percentage of half-day sessions missed due to overall and unauthorised absenteeism from maintained primary, special and independent schools from 2004/05. [Chart 2](#), which is new for 2013/14, plots schools' free school meal entitlement against their overall absenteeism rates to show the correlation between the two types of data. [Charts 3](#) and [4](#) show how the ranges in local authority absence rates have changed over time. They have been amended for this edition of the Statistical First Release to be easier to understand. [Charts 5](#) and [6](#), also new for 2013/14, order local authorities by their overall and unauthorised absenteeism rates, showing how local authorities compare with each other. [Chart 7](#) groups pupils by their rates of absence and shows how these groups have changed over time. [Chart 8](#) displays the same data as [Chart 1](#), but provides additional information that help to put the changes in absence rates into context.

[Maps 1](#) and [2](#) give a visual representation of Welsh local authorities' rates of overall and unauthorised absence for the 2013/14 academic year.

**Table 1: Overall absenteeism by pupils of compulsory school age, by sector (a)**

|                            | Percentage of half-day sessions missed |         |         |         |         |         |         |         |         |         |
|----------------------------|--|---------|---------|---------|---------|---------|---------|---------|---------|---------|
|                            | 2004/05                                | 2005/06 | 2006/07 | 2007/08 | 2008/09 | 2009/10 | 2010/11 | 2011/12 | 2012/13 | 2013/14 |
| Maintained primary schools | 6.9                                    | 7.5     | 6.9     | 6.7     | 6.8     | 6.9     | 6.7     | 6.1     | 6.3     | 5.2     |
| Maintained special schools | 12.9                                   | 11.7    | 10.6    | 9.0     | 10.3    | 10.7    | 12.6    | 10.8    | 9.9     | 9.2     |
| Independent schools        | 4.3                                    | 5.1     | 4.5     | 4.7     | 5.3     | 4.9     | 5.3     | 4.9     | 5.0     | 4.0     |
| Total                      | 6.9                                    | 7.5     | 6.9     | 6.7     | 6.8     | 6.9     | 6.7     | 6.2     | 6.3     | 5.2     |

Source: Pupils' Attendance Record, Welsh Government

(a) Figures do not include data for 9 independent schools that did not respond to the survey.

**Table 2: Unauthorised absenteeism by pupils of compulsory school age, by sector (a)**

|                            | Percentage of half-day sessions missed |         |         |         |         |         |         |         |         |         |
|----------------------------|--|---------|---------|---------|---------|---------|---------|---------|---------|---------|
|                            | 2004/05                                | 2005/06 | 2006/07 | 2007/08 | 2008/09 | 2009/10 | 2010/11 | 2011/12 | 2012/13 | 2013/14 |
| Maintained primary schools | 0.8                                    | 1.0     | 0.9     | 0.9     | 1.0     | 1.0     | 0.9     | 0.8     | 0.9     | 1.0     |
| Maintained special schools | 1.1                                    | 0.9     | 1.2     | 0.9     | 1.0     | 1.2     | 1.3     | 0.9     | 0.6     | 1.1     |
| Independent schools        | 0.2                                    | 0.1     | 0.1     | 0.1     | 0.2     | 0.1     | 0.2     | 0.1     | 0.2     | 0.1     |
| Total                      | 0.8                                    | 1.0     | 0.9     | 0.9     | 1.0     | 1.0     | 0.9     | 0.7     | 0.9     | 1.0     |

Source: Pupils' Attendance Record, Welsh Government

(a) Figures do not include data for 9 independent schools that did not respond to the survey.

**Key points****In 2013/14:****5.2%** overall absence from primary schools.**1.0%** unauthorised absence from primary schools.

Following a rise in 2012/13, overall absence falls again.



Unauthorised absence has risen since 2011/12.

- Overall absence decreased in 2013/14. In the previous year the rate of overall absence (which includes both authorised and unauthorised absences) from maintained primary, special and independent schools rose by 0.2 percentage points, mainly due to illness. But the latest figures show that overall absence has fallen in primary schools again.
- The drop in overall absenteeism in 2013/14 is the largest year-on-year decrease seen over the past ten years. It fell from 6.3 per cent of half-day sessions missed in 2012/13 to 5.2 per cent in 2013/14. That is a decrease of 1.1 percentage points.
- While the rate of overall absence decreased in primary schools, the rate of unauthorised absence continued to increase. In 2011/12 the percentage of half-day sessions missed from maintained primary, special and independent schools reached its lowest point in the past 10 years. In 2012/13 this figure increased to 0.9 per cent, and in 2013/14 it increased again to 1.0 per cent.
- The reasons behind the decrease in overall absence and increase in unauthorised absence rates are shown in [Tables 9](#) and [10](#).
- In [Chart 1](#) on the front page you can see how the changes in absence rates fit in with the general trend over the past 10 years. Although overall absence rates have risen and fallen a few times over this period, in general they have been decreasing. Unauthorised absence rates have been fluctuating since 2004/05, but the highest rate seen over the past 10 years was 1.0 per cent. The recent increases bring the rate of unauthorised absenteeism back up to that value.

**Table 3: Absenteeism by pupils of compulsory school age in all schools, by gender (a)**

|  | Percentage of half-day sessions missed |         |         |         |         |
|--|--|---------|---------|---------|---------|
|  | 2009/10                                | 2010/11 | 2011/12 | 2012/13 | 2013/14 |
| Number of schools providing gender information     | 1,524                                  | 1,512   | 1,474   | 1,436   | 1,421   |
| Percentage of schools providing gender information | 99.5                                   | 99.7    | 99.5    | 99.7    | 99.5    |
| Overall absence                                    |  |         |         |         |         |
| Boys   | 7.0                                    | 6.8     | 6.2     | 6.3     | 5.3     |
| Girls  | 6.9                                    | 6.7     | 6.1     | 6.3     | 5.2     |
| Unauthorised absence                               |  |         |         |         |         |
| Boys   | 1.0                                    | 0.9     | 0.8     | 0.9     | 1.0     |
| Girls  | 0.9                                    | 0.9     | 0.7     | 0.8     | 1.0     |

Source: Pupils' Attendance Record, Welsh Government

(a) Caution should be taken when comparing year on year changes for data on absenteeism by gender. Although it became compulsory for maintained schools to provide gender information in 2007/08, it remains voluntary for special and independent schools, so different numbers of schools provide this information each year.

**Key points**

**In 2013/14:**



Overall absence was higher for boys than girls.



Boys and girls had the same rate of unauthorised absence.

- Boys had a slightly higher rate of overall absence than girls in 2013/14. This has been the case over the past 5 years except during 2012/13 when boys and girls had the same rate of overall absence.
- Boys and girls had the same rate of unauthorised absence from maintained primary, special and independent schools in 2013/14.

**Table 4: Absenteeism by pupils of compulsory school age in all maintained primary schools, by proportion entitled to free school meals, 2013/14 (a)**

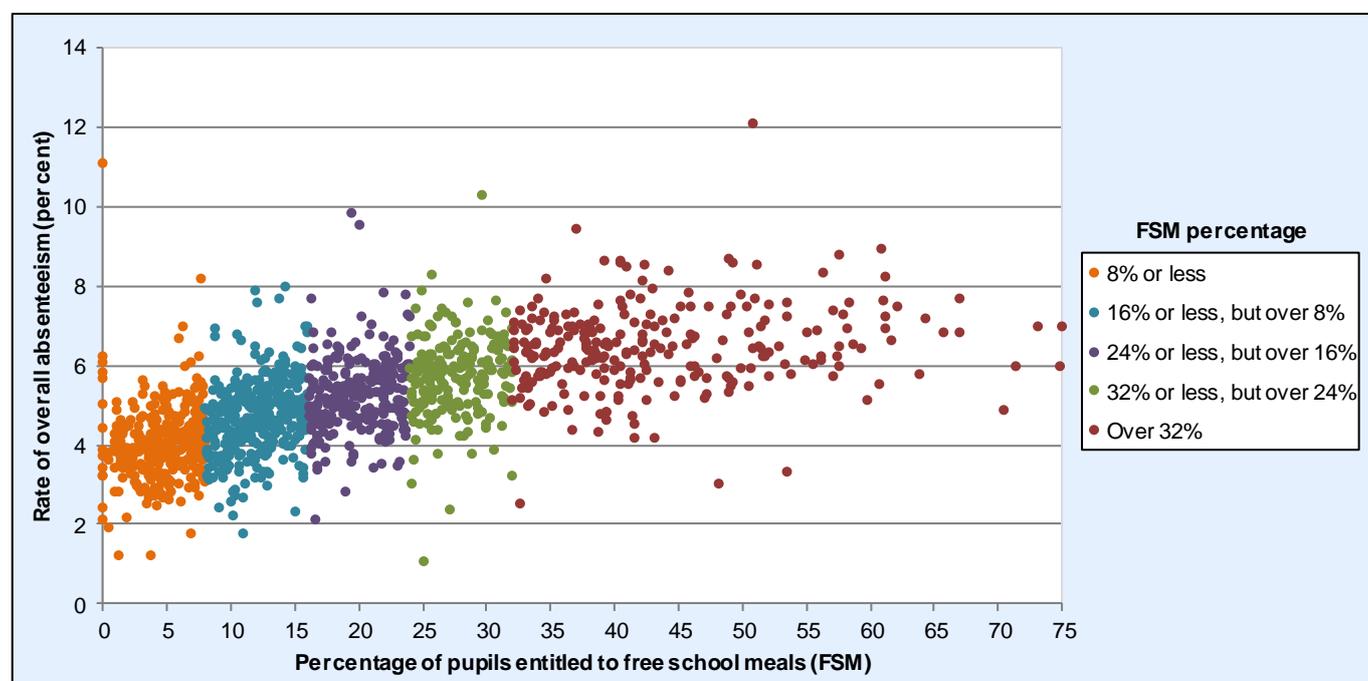
| Percentage entitled to free school meals | Percentage of half-day sessions missed |                      | Number of schools |
|--|--|----------------------|-------------------|
|  | Overall absence                        | Unauthorised absence |                   |
| 8% or less                               | 5.0                                    | 0.4                  | 313               |
| 16% or less, but over 8%                 | 5.7                                    | 0.5                  | 345               |
| 24% or less, but over 16%                | 6.4                                    | 0.8                  | 241               |
| 32% or less, but over 24%                | 7.0                                    | 1.0                  | 205               |
| over 32%                                 | 7.7                                    | 1.7                  | 275               |
| All maintained schools                   | 6.3                                    | 0.9                  | 1,379             |

Source: Pupils' Attendance Record and PLASC, Welsh Government

(a) Free school meal data are based on a three year average.

- [Table 4](#) suggests that there is a relationship between the proportion of pupils entitled to free school meals and the rate of absenteeism. It suggests that in general schools with a higher proportion of pupils entitled to free school meals have higher absenteeism rates.
- It may be easier to spot this pattern in [Chart 2](#). Each of the dots on this chart represents 1 of the 1,379 maintained primary schools that submitted attendance data to the Welsh Government in 2013/14. The schools' rates of overall absenteeism have been plotted against the percentage of their pupils entitled to free school meals.
- The pattern formed by the schools' dots in Chart 2 looks like an upward slope. The chart shows that schools with similar percentages of pupils entitled to free school meals can have very different rates of overall absence. But the upward slope pattern suggests that schools with a higher percentage of pupils entitled to free school meals in general have higher absence rates.

**Chart 2: Overall absenteeism by pupils of compulsory school age, by maintained primary school and free school meal percentage, 2013/14**



**Table 5: Absenteeism by pupils of compulsory school age in all maintained primary and special schools, by local authority and consortium**

| Local authority                 | Percentage of half-day sessions missed due to: |            |            |            |                      |            |            |            |
|---------------------------------|--|------------|------------|------------|----------------------|------------|------------|------------|
|                                 | Overall absence                                |            |            |            | Unauthorised absence |            |            |            |
|                                 | 2010/11  | 2011/12    | 2012/13    | 2013/14    | 2010/11              | 2011/12    | 2012/13    | 2013/14    |
| <b>North Wales</b>              | <b>5.9</b>                                     | <b>5.5</b> | <b>5.8</b> | <b>5.2</b> | <b>0.7</b>           | <b>0.6</b> | <b>0.6</b> | <b>0.5</b> |
| Isle of Anglesey                | 6.5  | 5.7        | 5.6        | 5.4        | 0.7                  | 0.6        | 0.6        | 0.5        |
| Gwynedd                         | 5.9  | 5.4        | 5.7        | 4.9        | 0.5                  | 0.4        | 0.4        | 0.3        |
| Conwy                           | 5.8  | 5.5        | 5.9        | 5.3        | 0.8                  | 0.7        | 0.8        | 0.6        |
| Denbighshire                    | 5.7  | 5.5        | 5.7        | 5.2        | 0.7                  | 0.6        | 0.6        | 0.5        |
| Flintshire                      | 6.1  | 5.5        | 5.9        | 5.2        | 0.6                  | 0.4        | 0.5        | 0.4        |
| Wrexham                         | 5.7  | 5.4        | 5.9        | 5.2        | 0.8                  | 0.7        | 0.7        | 0.6        |
| <b>South West and Mid Wales</b> | <b>6.9</b>                                     | <b>6.3</b> | <b>6.6</b> | <b>5.1</b> | <b>0.5</b>           | <b>0.4</b> | <b>0.4</b> | <b>1.1</b> |
| Powys                           | 6.4  | 5.4        | 5.8        | 4.4        | 0.3                  | 0.2        | 0.2        | 0.8        |
| Ceredigion                      | 5.7  | 5.1        | 5.7        | 4.4        | 0.6                  | 0.5        | 0.6        | 0.9        |
| Pembrokeshire                   | 6.8  | 6.1        | 6.5        | 5.2        | 0.4                  | 0.4        | 0.3        | 1.2        |
| Carmarthenshire                 | 6.9  | 6.3        | 6.5        | 5.0        | 0.5                  | 0.4        | 0.4        | 0.8        |
| Swansea                         | 7.1  | 6.7        | 7.0        | 5.6        | 0.6                  | 0.5        | 0.6        | 1.4        |
| Neath Port Talbot               | 7.5  | 7.0        | 7.0        | 5.4        | 0.4                  | 0.3        | 0.3        | 1.2        |
| <b>Central South Wales</b>      | <b>7.1</b>                                     | <b>6.4</b> | <b>6.3</b> | <b>5.3</b> | <b>1.4</b>           | <b>1.1</b> | <b>1.3</b> | <b>1.2</b> |
| Bridgend                        | 6.8  | 6.3        | 6.5        | 5.2        | 0.9                  | 0.9        | 0.8        | 0.8        |
| The Vale of Glamorgan           | 6.3  | 5.5        | 5.8        | 4.7        | 1.7                  | 1.1        | 1.0        | 0.7        |
| Rhondda Cynon Taf               | 7.7  | 6.9        | 6.6        | 5.5        | 1.4                  | 1.0        | 0.9        | 0.9        |
| Merthyr Tydfil                  | 7.6  | 7.1        | 6.7        | 6.1        | 0.6                  | 0.2        | 0.2        | 0.6        |
| Cardiff                         | 7.1  | 6.4        | 6.0        | 5.1        | 1.7                  | 1.4        | 2.0        | 1.8        |
| <b>South East Wales</b>         | <b>6.9</b>                                     | <b>6.4</b> | <b>6.7</b> | <b>5.4</b> | <b>1.0</b>           | <b>1.0</b> | <b>1.1</b> | <b>1.1</b> |
| Caerphilly                      | 7.2  | 6.9        | 6.8        | 5.6        | 1.3                  | 1.1        | 1.0        | 0.8        |
| Blaenau Gwent                   | 7.5  | 6.9        | 6.9        | 5.6        | 0.5                  | 0.4        | 0.5        | 1.3        |
| Torfaen                         | 6.8  | 6.0        | 6.4        | 5.3        | 0.7                  | 0.9        | 1.3        | 1.1        |
| Monmouthshire                   | 5.6  | 5.3        | 5.6        | 4.2        | 0.2                  | 0.2        | 0.2        | 0.6        |
| Newport                         | 7.0  | 6.6        | 7.0        | 5.8        | 1.6                  | 1.5        | 1.8        | 1.7        |
| <b>Wales (a) (b)</b>            | <b>6.7</b>                                     | <b>6.2</b> | <b>6.3</b> | <b>5.2</b> | <b>0.9</b>           | <b>0.7</b> | <b>0.9</b> | <b>1.0</b> |

Source: Pupils' Attendance Record, Welsh Government

(a) Includes independent schools.

(b) Figures do not include data for 9 independent schools that did not respond to the survey.



**Key points**

**In 2013/14, for local authorities:**

**Overall absence**

**6.1%** the highest rate of overall absence.

**4.2%** the lowest rate of overall absence.

**Unauthorised absence**

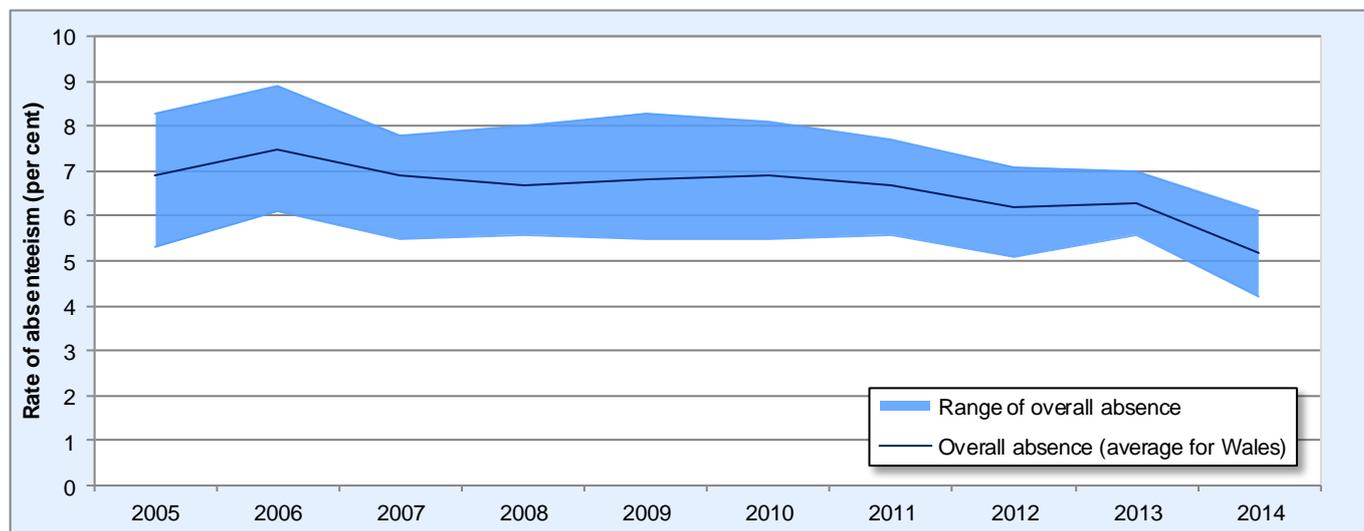
**1.8%** the highest unauthorised absence rate.

**0.3%** the lowest unauthorised absence rate.

- Merthyr Tydfil had the highest rate of overall absenteeism from primary schools in 2013/14 (6.1 per cent of half-day sessions missed). Out of all consortia, South East Wales (r) had the highest rate of overall absence in 2013/14.
- Monmouthshire had the lowest rate of overall absenteeism in 2013/14 (4.2 per cent), even though it was in South East Wales (r) – the consortium with the highest rate.
- The lowest rate of unauthorised absenteeism from primary schools in 2013/14 was seen in Gwynedd (0.3 per cent). Cardiff had the highest rate of unauthorised absence (1.8 per cent).

### Chart 3: Range of local authorities' rates of overall absenteeism by pupils of compulsory school age

Chart 3 shows how the range of overall absence rates at the local authority level has changed over time and can be used in conjunction with the 'Overall absence' columns in Table 5. For each year the top of the blue band shows the highest local authority's absence and the bottom of the blue band shows the lowest local authority's absence. The dark blue line within this band is the average overall absence rate for Wales.



#### Key points

##### In 2013/14:

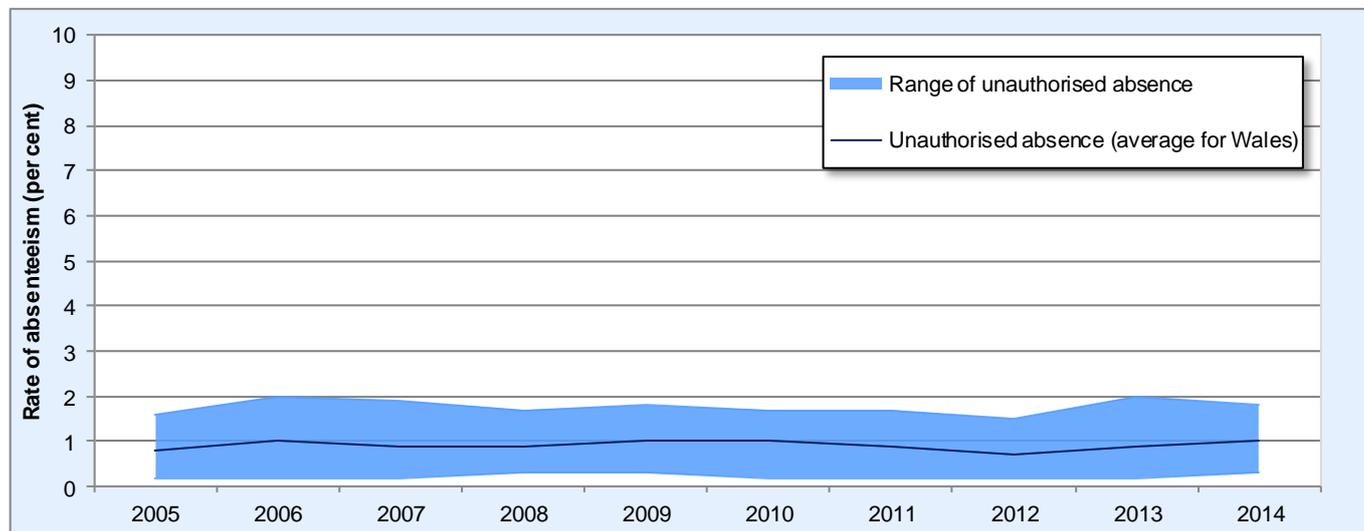


The highest and lowest rates of overall absence fall.

- The highest and lowest rates of overall absenteeism in local authorities in 2013/14 decreased. They both reached their lowest values in the past 10 years. This can be seen by the fact that the top and bottom of the blue band are the lowest they have been since 2004/05.
- The highest rate of overall absenteeism at the local authority level has been falling since it last peaked in 2008/09. The lowest rate, on the other hand, has fluctuated since then.

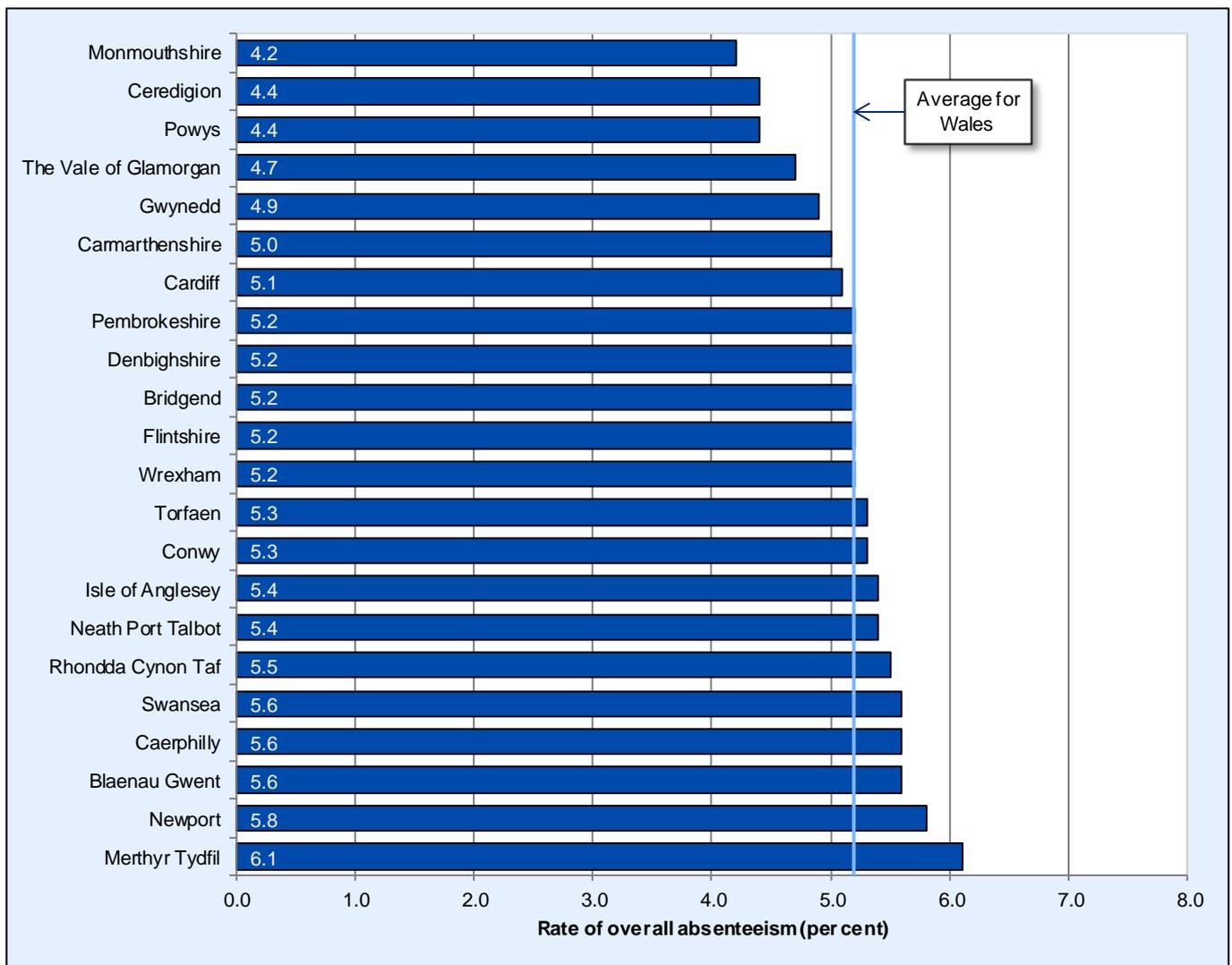
#### Chart 4: Range of local authorities' rates of unauthorised absenteeism by pupils of compulsory school age

[Chart 4](#) shows how the range of unauthorised absence rates at the local authority level has changed over time and can be used in conjunction with the 'Unauthorised absence' columns in [Table 5](#). For each year the top of the blue band shows the highest local authority's absence and the bottom of the blue band shows the lowest local authority's absence. The dark blue line within this band is the average unauthorised absence rate for Wales.

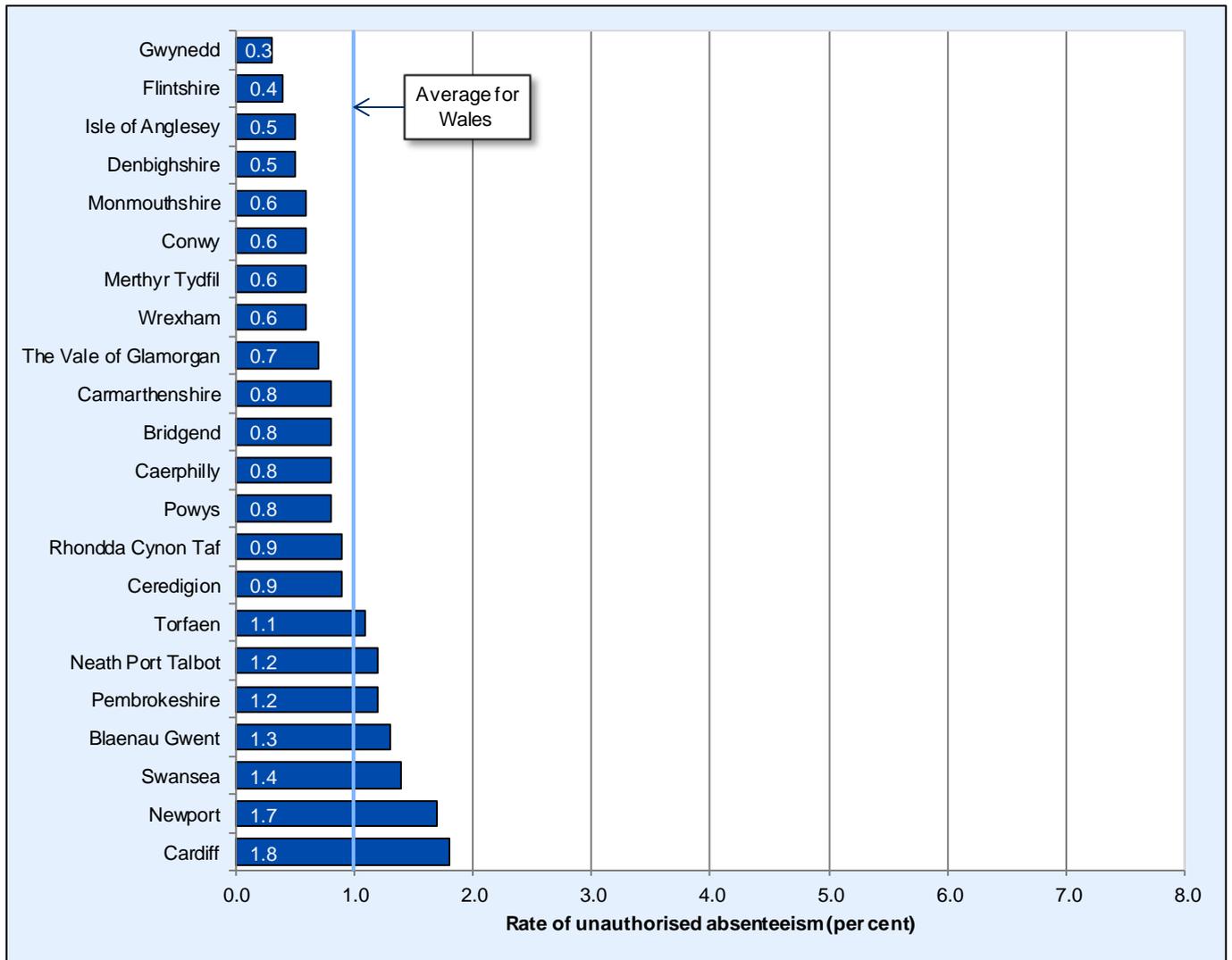


- Although the average rate of unauthorised absenteeism for Wales rose in 2013/14, the highest rate observed in a local authority dropped. However, it is still higher than it had been in the three years before the peak in 2012/13.
- The lowest rate of unauthorised absence in local authorities rose to 0.3 per cent in 2013/14. It had been stable at 0.2 per cent since 2009/10.

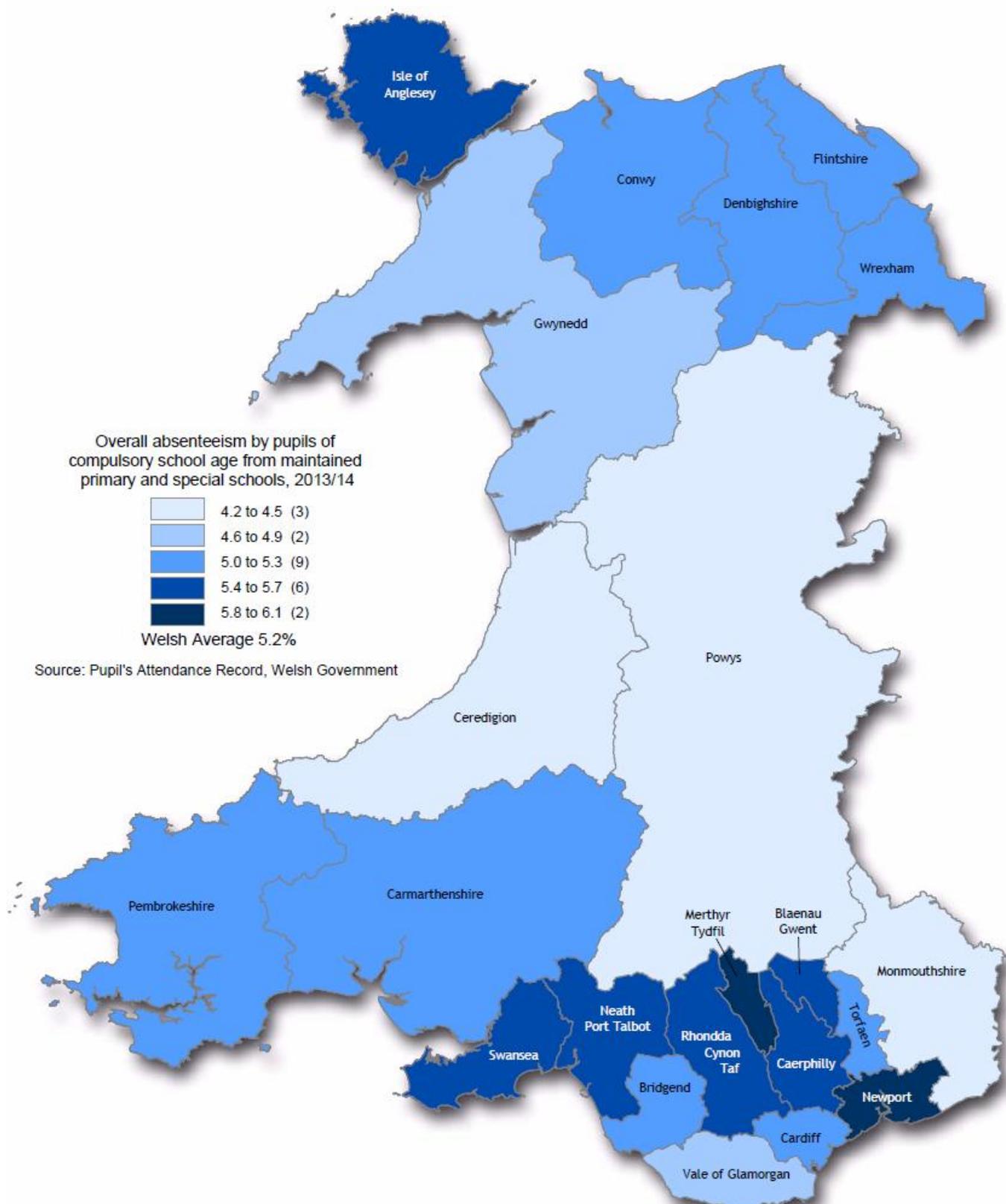
**Chart 5: Overall absenteeism by pupils of compulsory school age in all maintained primary and special schools, by local authority, 2013/14**



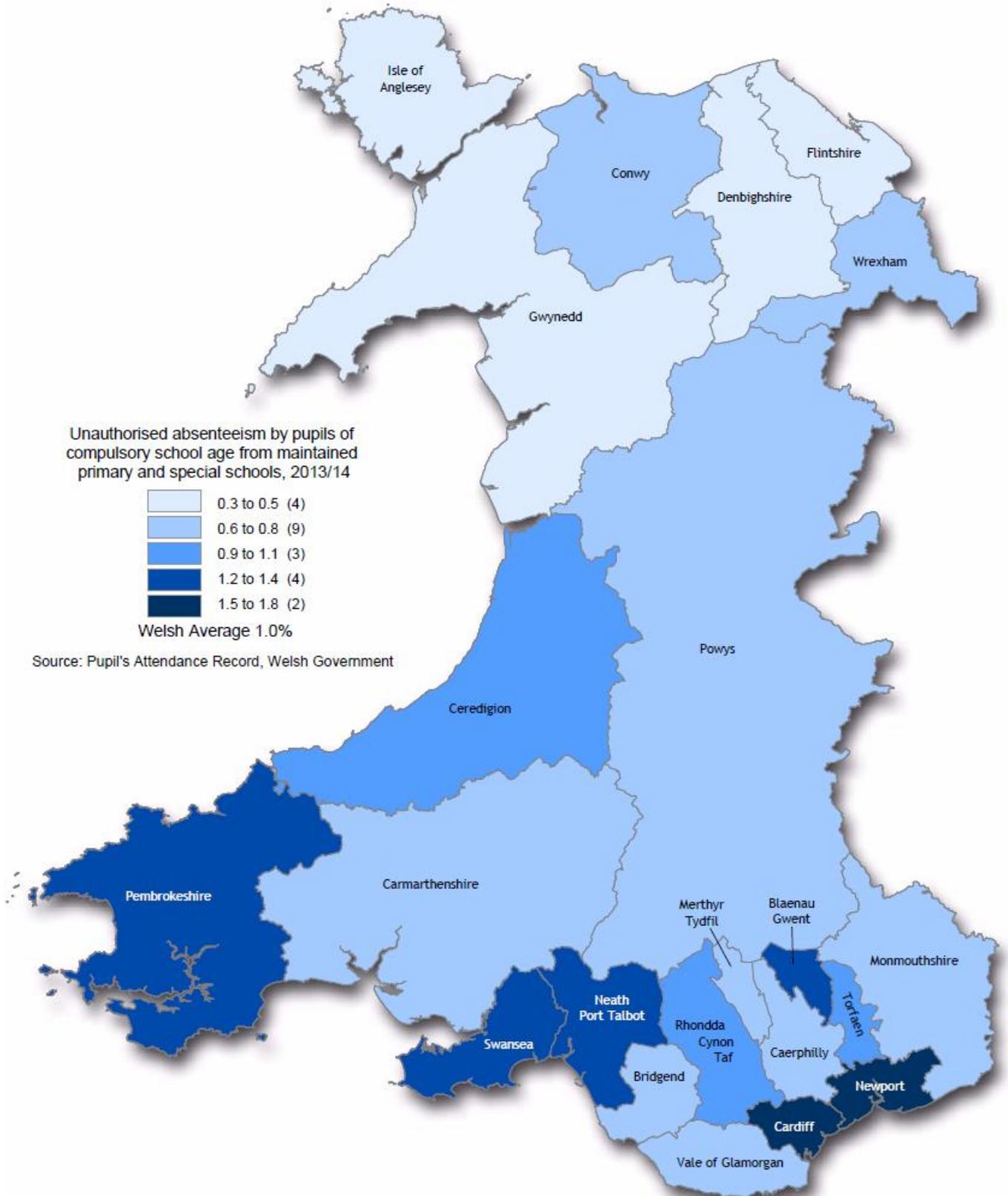
**Chart 6: Unauthorised absenteeism by pupils of compulsory school age in all maintained primary and special schools, by local authority, 2013/14**



# Overall Absenteeism - Wales



# Unauthorised Absenteeism - Wales



**Table 6: Distribution of pupils in maintained primary schools by length of overall absence, 2013/14**

| Number of days of overall absence | Pupils in schools during 2013/14 |            | Percentage of overall absence |
|-----------------------------------|----------------------------------|------------|-------------------------------|
|                                   | Number                           | Percentage |                               |
| No absence                        | 10,089                           | 5.0        | 0.0                           |
| 0.5 to 5 days                     | 66,423                           | 32.9       | 9.5                           |
| 5.5 to 10 days                    | 53,156                           | 26.3       | 20.7                          |
| 10.5 to 15 days                   | 32,809                           | 16.3       | 21.0                          |
| 15.5 to 20 days                   | 18,018                           | 8.9        | 16.1                          |
| 20.5 to 25 days                   | 9,509                            | 4.7        | 10.9                          |
| more than 25 days                 | 11,887                           | 5.9        | 21.8                          |
| Total                             | 201,891                          | 100.0      | 100.0                         |

Source: Pupils' Attendance Record, Welsh Government

**Table 7: Distribution of pupils in maintained primary schools by their overall absence rates, 2013/14**

| Overall absence rate      | Pupils in schools during 2013/14 |            | Percentage of overall absence |
|---------------------------|----------------------------------|------------|-------------------------------|
|                           | Number                           | Percentage |                               |
| 0%                        | 10,089                           | 5.0        | 0.0                           |
| Over 0%, but 4% at most   | 93,228                           | 46.2       | 18.5                          |
| Over 4%, but 6% at most   | 33,323                           | 16.5       | 15.8                          |
| Over 6%, but 10% at most  | 38,864                           | 19.2       | 28.4                          |
| Over 10%, but 20% at most | 22,593                           | 11.2       | 28.1                          |
| Over 20%, but 30% at most | 2,738                            | 1.4        | 5.9                           |
| Over 30%, but 50% at most | 823                              | 0.4        | 2.5                           |
| Over 50%                  | 233                              | 0.1        | 0.8                           |
| Total                     | 201,891                          | 100.0      | 100.0                         |

Source: Pupils' Attendance Record, Welsh Government

**Key points**

**In 2013/14:**

**201,891** number of pupils in maintained primary schools.

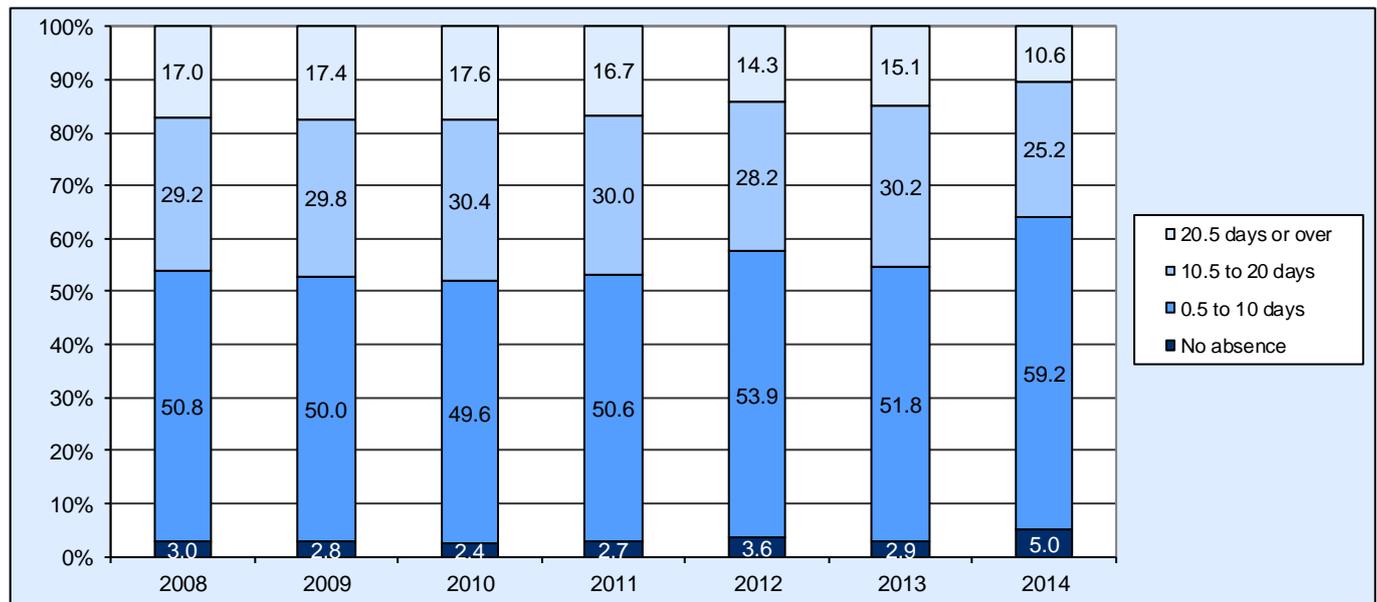
**5.9%** percentage of pupils absent for more than 25 days (11,887 pupils).

**5.0%** percentage of pupils with no absence (10,089 pupils).

- 5.0 per cent of pupils had no absence from maintained primary school in 2013/14. That means that just under 10,100 pupils did not miss any school sessions.
- On the other hand, 5.9 per cent of pupils (just under 11,900 pupils) missed more than 25 days, or 5 weeks, of school.
- Over 200 pupils were absent for more than half the time that they were on roll at a maintained primary school.
- Please note that the number of pupils with over 20 per cent absenteeism in [Table 7](#) does not relate to persistent absentees (defined in the Notes section) because it includes pupils who may have been on roll for a short period of time. Such pupils may have high absence rates, but the number of sessions that they missed is relatively small so they are not termed persistent absentees. For an analysis of persistent absenteeism in maintained primary schools please see [Table 8](#).

## Chart 7: Distribution of pupils in maintained primary schools by length of overall absence

[Chart 7](#) groups all pupils attending maintained primary schools in Wales by the number of days that they were absent and plots the percentage of pupils that fall into four groups from 2007/08 to 2013/14. As the legend shows, the bottom bars relate to the percentage of pupils who had no absence and the bars above it increase in length of absence to the top bars which represent the percentage of pupils who were absent for 20.5 days or over. We can only produce this chart for the last seven years as the necessary data are not available before that.



### Key points

#### In 2013/14:



The percentage of pupils with no absence is the highest it has been.



The percentage of pupils absent for 20.5 days or over decreased.

- The percentage of pupils with no absence from maintained primary school in 2013/14 was the highest it has been in 7 years. More than twice as many pupils had no absence from school than in 2009/10.
- The percentage of pupils missing at least 20.5 days from maintained primary schools in 2013/14 was the lowest that it has been in 7 years.
- With the exception of 2012/13, the two groups of pupils with the highest absence have been shrinking since 2009/10. The two groups of pupils with the lowest absence have been growing. This is what you would expect to happen when absence rates decrease. There are fewer pupils with high absence and more pupils with low absence.
- In [Table 8](#) you will find more information about pupils with high absence known as persistent absentees.

**Table 8: Pupils of compulsory school age who were persistent absentees from maintained primary schools (a)**

|  | 2007/08 | 2008/09 | 2009/10 | 2010/11 | 2011/12 | 2012/13 | 2013/14 |
|--|---------|---------|---------|---------|---------|---------|---------|
| Number of pupils who are persistent absentees                                      | 7,311   | 6,749   | 7,186   | 6,456   | 5,137   | 4,778   | 3,342   |
| Total number of pupils   | 199,673 | 196,895 | 194,337 | 193,885 | 194,897 | 197,113 | 201,891 |
| Percentage of pupils who are persistent absentees                                  | 3.7     | 3.4     | 3.7     | 3.3     | 2.6     | 2.4     | 1.7     |
| Percentage of half days missed by persistent absentees due to:                     |         |         |         |         |         |         |         |
| Authorised absence   | 20.4    | 20.3    | 20.2    | 20.1    | 20.8    | 20.3    | 19.4    |
| Unauthorised absence   | 8.2     | 8.2     | 7.7     | 7.8     | 7.1     | 7.4     | 8.2     |
| Overall absence  | 28.7    | 28.5    | 28.0    | 27.9    | 27.9    | 27.7    | 27.7    |
| Percentage of all pupils' absence for which persistent absentees were responsible: |         |         |         |         |         |         |         |
| Authorised absence   | 12.9    | 11.9    | 12.5    | 11.5    | 10.2    | 9.0     | 7.6     |
| Unauthorised absence   | 32.3    | 28.9    | 29.4    | 28.7    | 24.6    | 20.8    | 13.8    |
| Overall absence  | 15.6    | 14.3    | 14.9    | 13.8    | 11.9    | 10.6    | 8.7     |

Source: Pupils' Attendance Record, Welsh Government

(a) Persistent absentees are pupils who were absent for at least 20 per cent of half-day sessions. For 2013/14 this means that persistent absentees in primary schools missed at least 76 half-day sessions. See the Notes section for a more detailed description.

**Key points**

In 2013/14:

**201,891** number of pupils in maintained primary schools.

**3,342** number of persistent absentees (1.7 per cent).



Percentage of persistent absentees continues to decrease.

- The percentage of pupils who were persistent absentees was lower in 2013/14 than it has been over the past 7 years. This value has been falling since it peaked at 3.7 per cent in 2009/10.
- There were less than half as many persistent absentees in 2013/14 as there were in 2007/08 when the number could first be calculated.
- The rates of absenteeism are much higher for persistent absentees than for all pupils in Wales as seen in [Tables 1](#) and [2](#). When you include all pupils, the rate of overall absence was 5.2 per cent in 2013/14. But persistent absentees missed 27.7 per cent of half-day sessions from maintained primary schools. The percentage of all pupils' absence for which persistent absentees were responsible has been decreasing since 2009/10. This is because as the number of persistent absentees drops, the impact they can have on absence rates for all pupils in Wales also lessens.

**Table 9: Distribution of reasons for absence by pupils of compulsory school age in maintained primary schools, by reason for absence**

| Type of absence | Code                              | Reason for absence  | 2011/12      | 2012/13      | 2013/14      |
|-----------------|-----------------------------------|---|--------------|--------------|--------------|
| Authorised      | I                                 | Illness   | 51.7         | 56.9         | 57.2         |
|                 | M                                 | Medical or dental appointments                                  | 10.2         | 6.2          | 6.3          |
|                 | R                                 | Religious observance  | 0.2          | 0.2          | 0.4          |
|                 | S                                 | Study leave   | 0.1          | -            | -            |
|                 | T                                 | Traveller absence   | 0.5          | 0.5          | 0.5          |
|                 | H                                 | Agreed family holiday   | 19.3         | 17.0         | 11.7         |
|                 | F                                 | Agreed extended family holiday                                  | 0.6          | 0.3          | 0.2          |
|                 | E                                 | Excluded, but no alternative provision made                     | 0.3          | 0.3          | 0.3          |
|                 | C                                 | Other authorised (not covered by other codes or descriptions)   | 4.8          | 5.0          | 4.5          |
|                 |                                   | <b>Total authorised absence</b>                                 | <b>87.7</b>  | <b>86.4</b>  | <b>81.1</b>  |
| Unauthorised    | G                                 | Family holiday (not agreed or sessions in excess of agreement)  | 1.3          | 3.1          | 8.0          |
|                 | U                                 | Late (arrived after the register closed)                        | 1.1          | 0.9          | 1.1          |
|                 | O                                 | Other unauthorised (not covered by other codes or descriptions) | 7.7          | 7.7          | 9.1          |
|                 | N                                 | No reason for the absence provided yet                          | 2.2          | 1.9          | 0.8          |
|                 | <b>Total unauthorised absence</b> | <b>12.3</b>   | <b>13.6</b>  | <b>18.9</b>  |              |
| Overall         |                                   | <b>Total overall absence</b>                                    | <b>100.0</b> | <b>100.0</b> | <b>100.0</b> |

Source: Pupils' Attendance Record, Welsh Government

**Key points**

**In 2013/14:**

**57.2%** of absence was due to illness.

**11.9%** of absence was due to **all** family holidays agreed by the school.

**8.0%** of absence was due to holidays **not** agreed by the school.

- Illness was the most common reason given for absence from maintained primary schools in 2013/14. 57.2 per cent of all half-day sessions missed by pupils were because of illness.
- Tables 9 and 10 show the data in two different ways. Table 9 shows how much of the absence from primary schools was because of each reason. Table 10 shows the percentage of half-day sessions missed because of each reason. So, for example, illness accounts for just over 57 per cent of absence, but only 3 per cent of half-day sessions were missed for this reason.
- The second most common reason for absence was agreed family holiday. Over the three years since reasons for absence have been available its affect on absence has been decreasing.
- On the other hand, family holidays not agreed by the school have been having a bigger impact on absence. In 2011/12, 1.3 per cent of sessions missed were because of unauthorised family holidays. While in 2013/14 this was the reason given for 8.0 per cent of sessions missed by pupils.

**Table 10: Percentage of sessions missed by pupils of compulsory school age in maintained primary schools, by reason for absence**

| Type of absence                   | Code                            | Reason for absence  | 2011/12    | 2012/13    | 2013/14    |
|-----------------------------------|---------------------------------|---|------------|------------|------------|
| Authorised                        | I                               | Illness   | 3.2        | 3.6        | 3.0        |
|                                   | M                               | Medical or dental appointments                                  | 0.6        | 0.4        | 0.3        |
|                                   | R                               | Religious observance  | -          | -          | -          |
|                                   | S                               | Study leave   | -          | -          | -          |
|                                   | T                               | Traveller absence   | -          | -          | -          |
|                                   | H                               | Agreed family holiday   | 1.2        | 1.1        | 0.6        |
|                                   | F                               | Agreed extended family holiday                                  | -          | -          | -          |
|                                   | E                               | Excluded, but no alternative provision made                     | -          | -          | -          |
|                                   | C                               | Other authorised (not covered by other codes or descriptions)   | 0.3        | 0.3        | 0.2        |
|                                   | <b>Total authorised absence</b> |   |            | <b>5.4</b> | <b>5.5</b> |
| Unauthorised                      | G                               | Family holiday (not agreed or sessions in excess of agreement)  | 0.1        | 0.2        | 0.4        |
|                                   | U                               | Late (arrived after the register closed)                        | 0.1        | 0.1        | 0.1        |
|                                   | O                               | Other unauthorised (not covered by other codes or descriptions) | 0.5        | 0.5        | 0.5        |
|                                   | N                               | No reason for the absence provided yet                          | 0.1        | 0.1        | -          |
| <b>Total unauthorised absence</b> |                                 |   | <b>0.8</b> | <b>0.9</b> | <b>1.0</b> |
| Overall                           | <b>Total overall absence</b>    |   | <b>6.1</b> | <b>6.3</b> | <b>5.2</b> |

Source: Pupils' Attendance Record, Welsh Government

#### Key points

##### In 2013/14:



Decrease in absence due to illness and medical/dental appointments.



Decrease in absence due to agreed family holidays.

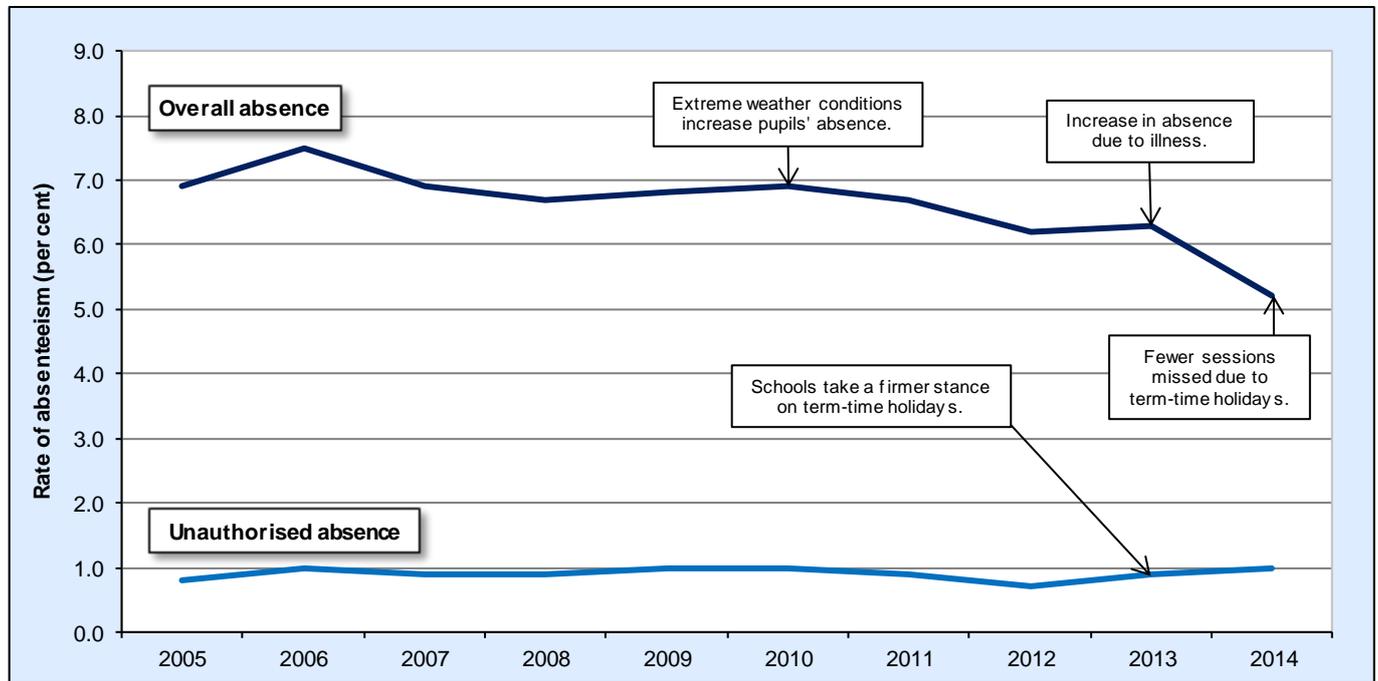


Small increase in unauthorised family holidays.

- The percentage of half-day sessions missed from primary schools due to illness decreased in 2013/14. In 2012/13 this value increased, playing a large part in the increase in the rate of overall absence that year. But now it is even lower than it was when data on reasons for absence were first available in 2011/12.
- Agreed family holidays also saw a large decrease between 2012/13 and 2013/14. The percentage of half-day sessions missed for family holidays agreed by the school fell by 0.5 percentage points between these years.
- While agreed family holidays decreased, the data show that family holidays not agreed by the school increased. This also happened in 2012/13, when agreed family holidays decreased by 0.1 percentage points and unauthorised family holidays increased by 0.1 percentage points.
- In 2013/14, however, the decrease in agreed family holidays was more than the increase in unauthorised family holidays. This means that less half-day sessions were missed because of holidays in 2013/14 than in previous years.
- The changes in absence because of holidays could be related to the fact that some schools have changed the way that they deal with term-time holidays. In 2012/13 some schools decided to take a firmer stance when considering term-time holidays. In 2013/14 more schools decided to do the same thing.
- The increase in unauthorised absence between 2012/13 and 2013/14 was because of unauthorised family holidays. The percentage of half-day sessions missed for other unauthorised reasons either stayed the same or decreased over this time period.

## Chart 8: Absenteeism by pupils of compulsory school age with reasons for absence, 2004/05 to 2013/14

Chart 8 shows the change in overall and unauthorised absence over time. It includes information about events that may have affected pupils' absence in the years that they occurred. The events will be explained in more detail below.



### 2009/10

- Extreme weather conditions during the winter affected pupils' attendance during the winter of 2009/10. Prolonged periods of snow and ice prevented some pupils from attending school. These pupils were marked as having authorised absence. In following years schools were able to mark such pupils as 'not required to attend', so extreme weather would be less likely to affect absence rates.

### 2012/13

- Overall absence in 2012/13 increased because of illness. Outbreaks of diseases, such as Measles, may have contributed to this increase in illness absence.
- Some schools took a firmer stance with respects to term-time holidays. In 2012/13 the percentage of sessions missed due to family holidays did not change from the year before. However, agreed family holidays decreased slightly and unauthorised holidays increased by the same amount. The schools' decisions regarding term-time holidays may have had an effect on this year's rate of unauthorised absence.

### 2013/14

- More schools decided to take a firmer stance when considering term-time holidays in 2013/14. This may have affected the decrease in the percentage of half-day sessions missed due to holidays this year. The rate of absence because of unauthorised family holidays increased as well this year, so it might also have affected the rate of unauthorised absence.

## Accessing the data electronically

The data behind some of the charts and tables in this release can be found on StatsWales (a free-to-use internet service that allows visitors to view, manipulate, create and download tables and charts). Please select *Education and skills > Schools and teachers > Absenteeism* on the following site:

[www.statswales.wales.gov.uk](http://www.statswales.wales.gov.uk)



Further data relating to these tables or attendance data for individual schools is available on request; please email [school.stats@wales.gsi.gov.uk](mailto:school.stats@wales.gsi.gov.uk).

School level data is also available on My Local School (Updated in early 2014)  
[mylocalschool.wales.gov.uk](http://mylocalschool.wales.gov.uk).

The presentation of this release has been improved in order to aid interpretation of the data. Feedback would be welcome. Please email any comments to [school.stats@wales.gsi.gov.uk](mailto:school.stats@wales.gsi.gov.uk).

## Notes

### 1 Context

#### 1.1 Policy/Operational

All children who are receiving an education at school during the normal school day must be placed on the attendance register. An attendance register records every pupil's attendance at every session the school is open to pupils and must be called twice a day: at the start of the morning session and once during the afternoon session. The register must show whether each pupil is present, engaged in an approved educational activity off-site (treated as present if they attend that provision), or absent. In addition, where a pupil of compulsory school age is absent, the register must also show whether the absence was authorised or unauthorised.

Improving attendance continues to be a key Ministerial priority. Data suggest that absence impacts on an individual learner's attainment. Therefore, attendance needs to remain a priority for schools to ensure that children and young people are given the chance to achieve their potential. The development of the Attendance Analysis Framework has played an important role in raising the profile of attendance in the context of school improvement.

The Attendance Analysis Framework sets out a standardised and robust approach to data analysis. The Framework was developed in consultation with LA data, Education Welfare and school improvement officers and is intended to identify systematic problems in schools and local authorities, and identify ways that these might be addressed.

Using the Framework as a basis an extensive analysis has been carried out on each local authority's attendance data. The Framework, along with an analysis report which highlighted areas which the Welsh Government felt were weaknesses or strengths were sent to each local authority. Welsh Government officials then met with each authority to discuss the findings.

#### 1.2 Related Publications

A similar release relating to absenteeism from maintained secondary, special and independent schools in Wales during the 2013/14 academic year entitled 'Absenteeism from Secondary Schools, 2013/14' was released on 10 September 2014 and can be found here: <http://wales.gov.uk/statistics-and-research/absenteeism-secondary-schools/?lang=en>.

England publishes absenteeism data for primary and secondary schools in the statistical release entitled 'Pupil absence in schools in England: 2012 to 2013'. The latest available statistics can be found here: <https://www.gov.uk/government/collections/statistics-pupil-absence>.

Scotland publishes absenteeism data for primary and secondary schools in supplementary dataset tables. The latest available statistics can be found on their website: <http://www.scotland.gov.uk/Topics/Statistics/Browse/School-Education/AttendanceAbsenceDatasets>.

Northern Ireland publish primary and post-primary (secondary) school absenteeism data and their latest statistics can be found here: [http://www.deni.gov.uk/index/facts-and-figures-new/education-statistics/32\\_statistics\\_and\\_research\\_-\\_statistics\\_on\\_education-pupil\\_attendance.htm](http://www.deni.gov.uk/index/facts-and-figures-new/education-statistics/32_statistics_and_research_-_statistics_on_education-pupil_attendance.htm)

## 2 Data Source

The Pupils' Attendance Record is made up of pupil-level attendance data collected electronically from maintained schools, care of their local authority (LA). School-level attendance data from independent schools are collected via a voluntary, paper-based survey. The same form is sent to maintained special schools via their local authorities and it is mandatory for special schools to respond. All collections are carried out by the Statistical Directorate within the Welsh Government.

## 3 Definitions

### 3.1 Coverage

The absenteeism information in this Statistical First Release relates to the percentage of half-day sessions missed by pupils due to unauthorised and overall absence for the whole of the academic year. Pupils of compulsory school age (5-15) registered at maintained primary schools and pupils aged 5-10 registered at special and independent schools are included in the data (ages as on 31st August before the start of the academic year). Attendance data were received from 1,428 schools with pupils within these age groups in the 2013/14 academic year.

A new type of schools was created during the 2012/13 academic year, middle schools. These schools provide education for pupils of both primary and secondary school age. Data from middle schools are categorised as 'maintained schools' in this Statistical First Release, but only include data for pupils aged 5-10 (as on 31<sup>st</sup> August before the start of the academic year). As with data for other schools, primary attendance data for middle schools cover the entire academic year.

The free school meal data are collected through the January Pupil Level Annual Schools Census (PLASC) and is based on a 3-year average. Where schools have merged, the 3-year average for the new school includes free school meal data for the previous schools for the year or years that they were open prior to merging.

### 3.2 Types of Absence

All (or 'overall') absences comprise those which are authorised and unauthorised:

- an **authorised absence** is an absence with permission from a teacher or other authorised representative of the school. This includes instances of absence for which a satisfactory explanation has been provided (e.g. illness, family bereavement or religious observance);
- an **unauthorised absence** is an absence without permission from a teacher or other authorised representative of the school. This includes all unexplained or unjustified absences.

Note that pupils undertaking approved and supervised educational activities conducted away from the school (e.g. work experience or educational visits) are deemed to be present at the school.

### 3.3 Term dates

Attendance and absence data were collected on the days that schools were open to pupils between the following dates:

- Autumn term – from 1 September 2013 to 25 December 2013.
- Spring term – from 26 December 2013 to 20 April 2014.
- Summer term – from 21 April 2014 to 31 July 2014.

### 3.4 Persistent Absentees

Persistent absentees are pupils who were absent for at least 20 per cent of the mode number of half-day sessions that schools were open to pupils (which does not include INSET days). The following example of how persistent absentees were evaluated for 2013/14 will help to explain what this means:

- The mode is the number which appears most often, so the mode number of half-day sessions that schools were open to pupils is the most frequent number of sessions that they were open to pupils. For the 2013/14 academic year most maintained primary schools were open to pupils for 376 half-day sessions.
- Twenty per cent of that figure equals 75.2 ( $376 * 0.2 = 75.2$ ) half-day sessions, but since pupil attendance is only recorded in half day sessions that figure has to be rounded up to the nearest whole number, 76.
- So a persistent absentee in 2013/14 was someone who was absent for at least 76 half-day sessions.

Because the mode number of sessions that schools were open to pupils changes from year to year the figure used to determine whether a pupil is a persistent absentee or not also changes. The following table shows the values used to evaluate persistent absenteeism from 2007/08 to 2013/14.

### Values used to calculate persistent absenteeism

| Academic year | Mode of sessions possible | Number of sessions missed to be a persistent absentee |
|---------------|---------------------------|---|
| 2007/08       | 374                       | 75  |
| 2008/09       | 376                       | 76  |
| 2009/10       | 368                       | 74  |
| 2010/11       | 372                       | 75  |
| 2011/12       | 372                       | 75  |
| 2012/13       | 378                       | 76  |
| 2013/14       | 376                       | 76  |

## 4 Key Quality Information

This section provides a summary of information on this output against five dimensions of quality: Relevance, Accuracy, Timeliness and Punctuality, Accessibility and Clarity, and Comparability. Between September and November 2010 we conducted a public consultation on our Education Statistics outputs in which we asked for feedback on the quality of the outputs.

### 4.1 Relevance

The statistics are used both within and outside the Welsh Government to monitor educational trends and as a baseline for further analysis of the underlying data. Some of the key users are:

- Ministers and the Members Research Service in the National Assembly for Wales.
- The Department for Education and Skills in the Welsh Government.
- Estyn, Her Majesty's Inspectorate of Education and Training in Wales.
- The Department for Education in England.
- other government departments.
- local authorities and schools.
- Wales Audit Office.
- other areas of the Welsh Government.
- the research community.
- students, academics and universities.
- My Local School.
- individual citizens and private companies and the media.

These statistics are used in a variety of ways. Some examples of these are:

- advice to Ministers.
- the all-Wales education core data packs (the replacement for the National Pupil Database).

- LA and school comparisons and benchmarks.
- to inform the education policy decision-making process in Wales.
- development of a national school categorisation system for Wales.
- to inform ESTYN during school inspections.
- contributes to the National Performance Indicators.
- international benchmarking.
- the education domain of the Welsh Index of Multiple Deprivation.
- to assist in research in educational attainment.

## **4.2 Accuracy**

The Welsh Government works closely with schools and local authorities in order to ensure all data are validated before tables are published. Data are collated into an electronic return and submitted to the Welsh Government through DEWi, a secure online data transfer system developed by the Welsh Government. Various stages of automated validation and sense-checking are built into the process to ensure a high quality of data.

With the aim of further improving the accuracy of the data a new stage in the validation process was implemented for the first time when collecting the 2011/12 data. A table was sent to each local authority containing a summary of the data for all of their maintained primary schools which they were asked to check. A similar table was sent to local authorities for the first time in the 2013/14 data collection for local authorities to check their special schools' data. In the past a letter was sent to special schools directly to ask them to check a summary of their data. The same letter is still sent to independent schools.

During the 2009/10 academic year extreme weather conditions forced a large number of schools to close to protect the welfare of their students. Some schools were able to remain open for pupils who could safely attend. Those who were unable to attend on these days were recorded as having authorised absence, thereby inflating the schools' overall absence percentages. Since not all schools had partial closures due to the inclement weather, and those that did close for a varying number of days and had a varying percentage of pupils absent, the scale of the effect of these partial closures on local authorities' absence rates could not be measured.

A new statistical category 'Not required to attend' was introduced to the Welsh Government's attendance data collection in 2010/11. Half-day sessions are recorded in this category in situations when individual pupils' attendance is not possible but the school remains open, such as when pupils are not able to safely attend school, and will not be counted towards the total number of sessions that they could attend in a year. This means that extreme weather conditions no longer adversely affect either schools' or local authorities' attendance percentages.

## **4.3 Timeliness and Punctuality**

DEWi was available for uploading files on 25 July 2014, with maintained primary schools asked to submit attendance data for every pupil aged between 5 and 15 on roll at the school during the 2012/13 academic year. Special and independent schools were asked to submit attendance data for pupils aged between 5 and 10 on roll during the 2012/13 academic year and were then sent a summary of their school's data for validation and verification. Schools and local authorities were then asked to validate their data within a validation period.

There were no major delays in the collection, validation and analysis of these data, meaning that this edition of the Statistical First Release was able to be published two weeks earlier than the last edition.

#### **4.4 Accessibility and Clarity**

This Statistical First Release is pre-announced and then published on the Statistics section of the Welsh Government website. It is accompanied by more detailed tables on StatsWales, a free to use service that allows visitors to view, manipulate, create and download data.

#### **4.5 Comparability**

Pupil-level absence data was collected from maintained primary schools for the first time in 2007/08. However, the definitions and calculations involved in the collection have not changed, so comparability over time has not been affected.

Since 2002/03 primary schools have been asked to provide, on a voluntary basis, their attendance information broken down by gender. In 2007/08 it became compulsory for maintained primary schools to provide gender information whilst remaining voluntary for special and independent schools. 1,421 schools (99.5%) supplied gender data in 2013/14, compared with 1,436 schools (99.7%) of schools in 2012/13. It is not advisable to compare year on year changes prior to 2007/08 in absenteeism by gender as different schools responded each year.

Due to the effect that partial closures of schools due to extreme weather conditions during the 2009/10 academic year had on schools' attendance rates caution should be used when comparing year-on-year changes.

During the 2012/13 academic year outbreaks of illnesses such as Measles may have had an adverse affect on local authorities' attendance. Caution should be taken when comparing local authority-level data for this year.

Also in 2012/13, some schools decided to take a firmer stance on term-time holidays. In the 2013/14 academic year more schools made the same decision. These decisions may have had an effect on the rates of absenteeism in these years.

In previous years absence rates for special and independent schools were calculated by dividing the number of half-day sessions absent by the number of half-day sessions that the school was open multiplied by the number of pupils on roll in the January Pupil-Level Annual School Census (PLASC) and multiplying this number by 100. In 2013/14 it was decided to use a more accurate calculation of absence percentages, dividing the number of half-day sessions absent by the total number of sessions that pupils were on roll in the school and multiplying by 100. Although schools were asked to provide the total number of sessions that pupils were on roll in the school, 1 only provided the number of half-day sessions that the school was open. For this reason, although 66 special and independent schools' absence percentages were calculated using the new method, 1 schools were calculated using the old method. In future data collections the Welsh Government will endeavour to make sure that all special and independent schools' absence percentages are calculated using the new, more accurate method. Because of the change in methodology, care should be taken when comparing special and independent schools' data between years.